TIBC Budget Formulation Improvement Project

FINAL RECOMMENDATIONS REPORT

BY: THIELE STRATEGIES, TIBC FORMULATION WORK GROUP, & NCAI
Contents

INTRODUCTION ............................................................................................................................................. 2
  Project Goal ............................................................................................................................................... 2
  Methodology ........................................................................................................................................... 2
  Timeline ................................................................................................................................................. 3

GENERAL FINDINGS & RECOMMENDATIONS .......................................................................................... 4
  1. Two-Way Vertical Communication ..................................................................................................... 4
  2. Formulation Methodology & Tribal Workload ...................................................................................... 8
  3. Buy-in & Participation ......................................................................................................................... 12
  4. TIBC Protocol & Management ........................................................................................................... 14
  5. Comprehensiveness of Budget Exercise ............................................................................................... 15
  6. Impact of TIBC’s recommendations .................................................................................................... 17

PROCESS CHANGE OPTIONS .................................................................................................................. 19
  I. Move the annual TIBC budget formulation process to a bi-annual process ...................................... 19
  II. Refocus and Narrow TIBC’s Mission. ................................................................................................. 20

INCREASE/DECREASE METHODOLOGY OPTIONS ........................................................................... 20

IMPLEMENTATION: .................................................................................................................................... 22

ADDENDUMS AND CHARTS .................................................................................................................... 23
INTRODUCTION

Project Goal
The aim of the budget formulation improvement project is to evaluate TIBC’s current processes and develop recommendations to streamline and make more effective TIBC’s workflow and final budget recommendations.

Methodology
Interviews:
To ensure that the TIBC Budget Formulation Improvement Project takes into account a broad base of perspectives, the project manager conducted interviews over the phone, in-person, and over email with over two dozen individuals, including current TIBC representatives, work group representatives, current and former federal budget professionals, and government officials. This group included current and former officials from the White House, OMB, DOI, HHS, & IHS.

Feedback Review:
The project manager conducted a review of 180 feedback forms submitted by tribes with their FY2020 Priorities survey. The feedback shed light on their impressions of the survey as well as their opinion of the TIBC process in general.

Research:
The project manager conducted research on a variety of recent and historical documents, including:
- TIBC meeting minutes
- TIBC recommendations
- Tribal Priorities over time
- TIBC Protocol
- TIBC regional reports

Synthesis:
The project manager synthesized all information and formulated findings and recommendations with the oversight, review, and approval of the TIBC Budget Formulation Improvement Work Group and in coordination with NCAI and BIA/BIE.

Process:
- Interviewed past and present stakeholders, Reviewed Tribal Feedback, Conducted Research.
- Presented initial findings to the Formulation Work Group via Webinar.
- Collected Input and updated recommendations.
- Presented findings and preliminary recommendations to the Formulation Work Group at an in-person meeting in Washington, D.C.
- Collected input and updated recommendations.
- Presented Draft Final Recommendations to the Formulation Work Group via Webinar.
- Collected input and updated recommendations.
- Presentation of final Formulation Work Group recommendations to the full TIBC membership.

**Timeline**

![Timeline Diagram]

- Initial Research: 3/14/2018 - 3/16/2018
- TIBC Meetings & Interviews with Reps: 3/14/2018 - 3/22/2018
- Review & Background Research: 3/25/2018 - 4/10/2018
- Research, Interviews, Initial findings: 4/20/2018 - 4/21/2018
- Finalization of Project Timeline: 4/20/2018 - 4/25/2018
- Synthesize Input & Conduct Supplemental Research: 5/21/2018 - 6/20/2018
- Workgroup Webinar on Final Recommendations: 6/20/2018 - 6/22/2018
- Finalization of Recommendations with Input: 6/20/2018 - 7/10/2018
- Final Recommendations Report to Full TIBC: 7/10/2018 - 7/11/2018
- Work with BIA to Integrate Short-Term Recommendations into Guidance: 7/10/2018 - 8/10/2018
- Work with BIA to Create Webinar on Implementation: 8/20/2018 - 9/21/2018
- Webinar Presentation to TIBC Reps: 9/21/2018 - 9/22/2018
- Project Completion: 9/21/2018 - 9/22/2018
GENERAL FINDINGS & RECOMMENDATIONS

1. Two-Way Vertical Communication

FINDINGS

| Federal                          | • Not always consistent or timely information flow between HQ and regions.  
|                                 | • Lack of updates on appropriations process, President’s Budget, etc.  
|                                 | • Regional budget reps sometimes conduct their work differently (i.e. some do not run in-person meetings, convene phone meetings).  
| TIBC Tribal                     | - Not always consistent or timely information flow between TIBC reps and tribes. Insufficient BIA staff capacity to outreach to Tribes in Region. |

RECOMMENDATIONS

| Federal                          | - Create a communications protocol for pushing appropriations news from HQ to regions (including Office of Self Governance) and to tribes with a comparison to the tribal priorities (appropriations enactment, PBR release, CR enactment, etc).  
|                                 | - Include 1-2 all-tribes call/s to review the final national priorities as well as prior year priorities in relation to enacted levels.  
|                                 | - BIA should issue a Dear Tribal Leader letter at the beginning and end of the budget formulation process.  
|                                 |   - NCAI should facilitate distribution of TIBC materials and recommendations by circulating budget updates, the meeting summary report, and the contact list of TIBC reps |
at the same time as BIA HQ/Region. A “cheat sheet” should be available to the tribes which puts budget information in consumable terms.

- NCAI should facilitate an all-tribes call when TIBC finalizes its recommendations. This would be in addition to the calls hosted by TIBC federal and tribal partners.

- Update the Budget Guidance to specify that each region will host at least one *in-person* budget meeting per formulation cycle.

- Update guidance to phase out needs-based terminology.

- Need a principals’ statement saying that we respect each tribe’s right to interact with the USG. Each tribe is sovereign.

- Designate a federal POC in charge of confirming that media and communication are happening in compliance with these updated standards.

- Consider creating a website to host information and trainings and/or a shared drive between HQ and the regions where all trainings, materials, etc, can be accessed easily.

<table>
<thead>
<tr>
<th>TIBC Tribal</th>
</tr>
</thead>
<tbody>
<tr>
<td>- Develop protocol on TIBC Tribal representatives’ responsibility to communicate to tribes in their region</td>
</tr>
<tr>
<td>i.e. all Tribal TIBC reps should work with the intertribal organizations in their region to ensure that they are briefing their fellow leaders at least twice per year, once in the fall at budget formulation kickoff and once in the fall with rollout of the TIBC recommendations.</td>
</tr>
<tr>
<td>DECISION</td>
</tr>
<tr>
<td>----------</td>
</tr>
<tr>
<td></td>
</tr>
<tr>
<td></td>
</tr>
<tr>
<td></td>
</tr>
</tbody>
</table>

- TIBC Tribal representatives should designate one member in charge of confirming that media and communication are happening in compliance with these updated standards.
- Need to identify a new terminology that replaces “needs based” to full fill the trust obligation, e.g. fulfilling effective operations.
## 2. Formulation Methodology & Tribal Workload

### FINDINGS

<table>
<thead>
<tr>
<th>Need to specify if tribes are expected to formulate based on their interpretation of their priorities or if they should adjust based on the current political environment.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Survey is too complicated &amp; cumbersome to complete in the time frame provided.</td>
</tr>
<tr>
<td>Tribes perceive the survey as a repetitive annual exercise.</td>
</tr>
<tr>
<td>Many tribes feel there are too many line items.</td>
</tr>
<tr>
<td>Line items connection to program dollars received by tribes is sometimes unclear.</td>
</tr>
<tr>
<td>Nature of line item funding unclear to many tribes (grant versus formula)</td>
</tr>
<tr>
<td>Certain regions struggle with outreach (i.e. Alaska, Northwest &amp; Pacific).</td>
</tr>
<tr>
<td>Need more training for low-capacity tribes.</td>
</tr>
<tr>
<td>Unclear how to appropriately reflect the different interests of Self Governance, 638, and Direct service tribes in the TIBC recommendations.</td>
</tr>
<tr>
<td>Unclear understanding of unfunded trust obligations.</td>
</tr>
<tr>
<td>Many small tribes don’t have 10 programs that receive BIA funding &amp; struggle to identify top 10 issues. Other tribes prefer not to limit the number of programs they identify as priorities.</td>
</tr>
<tr>
<td>Undefined process for increase/decrease scenario (this will be addressed at the end of the document).</td>
</tr>
</tbody>
</table>
RECOMMENDATIONS

Survey

Recommendation: continue to utilize the preferred program survey process with the updates recommended in this section. The 2020 priority survey yielded largely positive feedback from the tribes.

Recommended Adjustments:

- **Nature of Priorities**: TIBC should clearly specify the underlying nature of the budget formulation priorities exercise by adopting the following approach.

  It should be made clear to Tribes that the priorities they submit through the TIBC process reflect their priorities (however they choose to formulate them) versus a melding of their priorities and the priorities of the current Administration or Congress’s priorities. TIBC should account for current political realities through a framing exercise in the final national rollup report.

- Each region should distribute the prior year’s survey to each of their tribes who provided a prior year response when they distribute the updated survey.

- Do not require submission of success stories every year (but provide optional space).

- Make clear to the tribes that they are opining on their priorities 2-years out (what changes can they anticipate and adjust their priorities accordingly?)

- Re-assess the inclusion of certain line items and consolidate line items under the activity headings. BIA should also provide formulas for the TPA programs. This approach would still allow tribes to prioritize among the sub-activities and would give headquarters better information about how tribes prioritize among the activity headings.
- Add more information about the nature of different line items (i.e. grant, formula, etc) to enhance clarity of the program and tribal eligibility.

- Identify which programs are used by all 12 regions.

- Do not ask the regions to perform the 5% budget increase/decrease scenario. That should be handled at the central level and be based on a formula that reflects the priorities voiced by tribes (see section: Increase/decrease Scenario Options). Central office should be required to communicate recommendations to the Tribes in a timely manner.

- TIBC and the tribes should investigate the historically prioritized 5-10 year BIA programs and develop a robust strategy to advocate for their protection.

- Explore opportunities to directly negotiate with OMB or DOI Principals on the top priority programs.

- Do not require tribes to prioritize ten programs. Allow tribes to prioritize as many or as few programs as they feel is appropriate.

Program Capacity Needs of Tribes

Pursue measures to understand the full needs of tribes to effectively carry out their operations. Work through the BIA regions to compile a set of standards around each of the consistently top 5 BIA programs and ask tribes to compare those figures against their current services levels.

and/or

Hire a non-Federal actuary, economic analyst or researcher to assist tribes in each BIA region perform an assessment of their needs, beginning with the top priority programs.

| DECISION | Chairman Joe Garcia made a motion to support the recommendations with the clarifications; seconded by Kitcki Carroll. |
✓ Motion carried and the recommendations were approved with clarifications.
3. Buy-in & Participation

FINDINGS

| • Sporadic participation of TIBC Tribal Reps | • Misunderstanding of TIBC’s role among members |
| • Sporadic or poor participation from tribes in survey | • Lack of tribal confidence in survey tool & outcomes |
| • Sporadic, low level, or poor participation from federal partners | • Lack of understanding of budget process |

RECOMMENDATIONS

Valuing the Process

Need to ensure that all TIBC members value the formulation process by updating TIBC protocol around subcommittee membership, voting members, participants, quorums, and standards for TIBC representative/designee participation. Increased accountability would increase quality and consistency of participation.

- It would be advisable to reduce the number of meetings (recommend consolidating the March and May meetings into one longer March or April meeting while maintaining the Regional priority identifications and providing a final recommendation to Secretary).
- Each TIBC meeting should address logistics for the next meeting: identify which federal officials should attend and the primary goal of the next meeting.
- Need to ensure that the Subcommittees are reporting out only when they have a decision point that needs to be resolved by the full committee.
- Need to ensure that the goals and purposes of the non-standing subcommittees are clear. Once their short-term missions are achieved, they should be dissolved. (i.e. Ed Subcommittee was created to examine the budget impacts of BIE reorganization.)
- Need to ensure that marketing the importance of the TIBC process to tribes is more consistent (interaction with the regional intertribals and taking advantage of regional gatherings). Regions should each map the target events in their region and the manner of engagement that is to take place.

- Need to ensure that the tribes are involved in selection of their TIBC rep and feel a part of the process and respectful of the government-to-government relationship. Create a transparent process for selection of TIBC reps (nomination period, voting methodology, quorum of tribes). Distribute the list of TIBC reps along with contact info to the tribes with all blast emails from the federal TIBC representatives and NCAI.

- NCAI’s role as a technical assistant to all tribes involved in TIBC should be made clear.

**Federal Participation**

- Ensure that federal partners make a commitment at the beginning of every budget year to provide the appropriate level of engagement at the TIBC meetings, including OMB.

- Co-chairs should consider submitting a letter at the beginning of the formulation process informing federal officials of the dates of the TIBC meetings and the level and timeframe of federal participation requested. The co-chairs should work with BIA, DOI Budget/Policy officials and OMB to ensure that they receive an affirmative response from federal officials.

- Federal partners from each of the budget programs (especially the priority areas) should use TIBC as an opportunity to report-out on the programs, budget, etc.

---

<table>
<thead>
<tr>
<th>DECISION</th>
<th>Motion by Kitcki Carroll and seconded by Chairman Joe Garcia to accept the recommendations in this section.</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>✓ Motion carried and the recommendations were approved with clarifications.</td>
</tr>
</tbody>
</table>
4. TIBC Protocol & Management

FINDINGS

| TIBC subcommittees and workgroups struggle with clarity of mission and membership | Lack of dedicated support lead for TIBC |
| TIBC has expanded beyond its original mandate | Sometimes Unclear Focus of full TIBC meetings |
| Unclear how subcommittee work feeds into budget recommendations | New members in need of orientation |

RECOMMENDATIONS

New Member Orientation

Recommends development of an orientation program for new TIBC members. Create a training webinar for new members or returning members that offers an overview of the federal budget process, a historical accounting of the work of TIBC and TIBC Protocols, and any recent changes. Utilize USET’s budget training video as a tool for new members.

Meeting Facilitation, Tracking, and Follow-Up

- Recommend that TIBC identify coordination gaps that exist between the roles of TIBC, BIA and NCAI and expand NCAI contract (or request contracted assistance) to cover those gaps. (i.e. additional assistance to the TIBC Chairs and Subcommittee Chairs to plan meetings, track full subcommittee membership and participation, draft agendas, and facilitate/coordinate the workload of the various TIBC components).

- Ensure that the role of TIBC is articulated at the start of TIBC budget formulation process and meetings (i.e. Advisory body to the Secretary of the Interior).

- Ensure that the budget process is clearly delineated for reps.
**DECISION**

Motion made by Chairman Joe Garcia and seconded by Chairman Buster Attebery.

✓ Motion carried and the recommendations were approved with clarifications.

---

5. **Comprehensiveness of Budget Exercise**

**FINDINGS**

- Categories of DOI money that tribes receive outside of BIA are not included in the survey
- BIA/DOI funding only covers a portion of the federal trust responsibility
- BIE and BIA processes are separate and not well coordinated

**RECOMMENDATIONS**

- Submit a request to the Department of the Interior that requests a whole-of-agency budget consultation that includes FWS, BLM, NPS, BOR, etc.
- Develop a strategy for better coordination across agencies that provide a part of the federal trust responsibility. Submit a request to the White House, OMB, and DOI requesting that the White House Council on Native American Affairs establish a budget coordination subgroup headed by OMB that will coordinate with the agencies subject to E.O. 13175\(^1\) and create a pathway for whole-of-government Indian Affairs budget consultation.

---

\(^1\) E.O. 13175 was signed by President Clinton in 2000 and mandated that nearly all cabinet and non-cabinet agencies participate in meaningful tribal consultation.
- OMB should report out on the updated status of the tribal crosscut annually at TIBC’s March/April meeting.

- BIE Survey needs to be well coordinated with the BIA survey. The BIE budget should also be reviewed more fully at TIBC meetings.

DECISION  Motion to approve made by Kitcki Carroll and seconded by Chairman Joe Garcia.

✓ Motion carried and recommendations were approved with clarifications.
6. Impact of TIBC’s recommendations

FINDINGS

- Message of connection between the budget recommendations and the enacted budget levels is not getting to the tribes.
- “Black hole” for information submitted with no clear follow-up mechanism
- Hill Engagement & Advocacy is lacking
- Engagement with federal officials is insufficient
- Strategy for communicating disconnect between appropriated amounts and TIBC’s recommendations
- Unclear to tribes who TIBC is delivering the recommendations to

RECOMMENDATIONS

- Develop an outreach and briefing strategy to better communicate with federal officials. TIBC tribal co-chairs should immediately brief the new AS/IA on the work of TIBC and arrange for a consolidated or individual briefing with the heads of all relevant DOI departments.
- Clarify to tribes in the budget formulation guidance where their information will end up. Make clear to tribes that the AS/IA, the Secretary, and the Director of OMB will receive the information.
- Recommend that NCAI facilitate Hill and OMB engagement for TIBC co-chair, including a request to have one co-chair testify on the TIBC recommendations annually. Recommend that NCAI facilitate TIBC tribal representatives’ requests for Hill meetings/witness slots during the appropriations process.
- Recommend that NCAI facilitate briefing calls/email broadcasts on the outcomes of the TIBC process. These calls would be in addition to the calls hosted by BIA.
- Recommend that BIA send a Dear Tribal Leader letter at the beginning and end of the TIBC Budget formulation process.

**DECISION**  
Motion to approve made by Chairman Joe Garcia and seconded by Kitcki Carroll.

✓ Motion carried and the recommendations were approved with clarifications.
RECOMMENDATION OPTION 1

I. Move the annual TIBC Preferred Program priorities survey process to a bi-annual process.

Instead of requesting that tribes submit a priorities survey to BIA annually, create a new policy in which tribes are asked to complete the survey once every two years. The consistency of tribal priorities over the past ten years shows us that tribal priorities do not change often enough to necessitate an annual survey.

Under this new policy the FY2021 budget process would proceed as normal, and this new schedule would go into effect in FY 2022 or FY2023. Although BIA would not request that tribes fill out the priorities survey in the “off-year”, they would provide all tribes the opportunity to update their priorities during a non-formulation year if desired. Significant changes submitted by tribes would then be incorporated into the off-year national rollup.

TIBC would not be disbanded during the interim year, but workload for tribal representatives and federal representatives would be significantly reduced and would create flexibility for more thorough tribal outreach in preparation for the next bi-annual survey. The Regional Tribal meetings would still be required to assess the consistency of priorities and discuss strategies to recommend to TIBC.

This approach would increase the value and strength of TIBC’s recommendations. It would give tribes additional time to complete and update surveys, increasing participation, and make the recommendations from the bi-annual exercise stronger and more highly regarded by federal officials. This approach would also lessen the workload placed on tribes and federal officials.

DECISION

Motion to approve as amended with confirmation at a later TIBC meeting. TIBC resolved to allow tribal reps time to bring this recommendation to their regions for input.

Chairman Buster Attebery moved to approve this approach and it was seconded by William Snell.

Approval of the concept/tabling of final decision carried.

Navajo abstained. Great Plains abstained.
RECOMMENDATION Option 2

II. Elevate, Refocus and Narrow TIBC’s Mission.

Reques that the Secretary of the Interior create a tribal advisory committee through Secretarial Order Establish TIBC as a subcommittee under the new Advisory committee. The policy work that currently takes place within TIBC and its issue area subcommittees should be realigned under the work of the Secretary’s Committee and the work of TIBC should re-focus around its technical budget responsibilities. A mechanism for free flow of information between the policy and budget functions of the Secretary’s Committee should be established. TIBC should create a proposal around how they would like the Secretary’s committee to be structured.

This approach would lessen the bureaucratic nature of TIBC, reduce the workload for tribal participants and federal officials, and create a more efficient, effective, and focused mission that would help increase tribal rep and federal official buy-in and the strength of the formulation recommendations. This approach would ensure that TIBC receives high-level Secretarial involvement in their budget formulation process, similar to the HHS STAC.

DECISION

Motion to approve was made by Chairman Joe Garcia and was seconded by William Snell. The Motion carried and the recommendation was approved on a conceptual basis with details to be worked out and approved at a later TIBC meeting.

INCREASE/DECREASE METHODOLOGY OPTIONS

I. Weighted Allocations:

   a. Recommendation: TIBC should agree on an increase scenario formula that can easily be applied to future increase scenario exercises. An equitable and priorities-aligned approach would be to treat increases in the following manner, with the flexibility to adjust the final numbers based on budget subcommittee deliberation:
i. 0-5% Increase scenario: hold all programs harmless and provide for an inflation adjustment for CSC and TPA/TPA-like programs. Of the remaining increase amount, distribute it in a weighted and program size-adjusted manner across the top 5-10 priorities.

NOTE: It is strongly urged that the Budget Subcommittee consider this relatively simplistic approach to distributing increases as a starting point. An effective means of evaluating the real impact of these increases is to work with BIA to translate each program’s recommended increase into concrete terms (i.e. a $1.5 million increase to road maintenance will enable tribal nations to improve X miles of road, leading to safer driving conditions).

ii. 5%+ Increase scenario: It is essential that this process holds all programs harmless and increase for inflation and population growth. Of the remaining increase amount, distribute it in a weighted manner, among the top priority areas.

**ACTION from TIBC on Increase Methodology**

Given the simplistic nature of this proposed increase scenario, the Budget Subcommittee will evaluate different options for specific allocation of increases to TPA, CSC, and TPA-like programs.

**II. Decrease Methodology:**

**ACTION from TIBC on Increase Methodology**

TIBC will not officially refuse to engage in the decrease scenario exercise but reserves their prerogative to make this decision on an annual basis.
IMPLEMENTATION:

How to Get from Recommendations to Action

Now-September 21st, 2018 (3 month period):

➢ Update 2021 BIA Budget Guidance and Survey
➢ Update TIBC Protocol with enhanced operating procedures and communications protocol, seek full TIBC approval.
➢ Determine with BIA and BIE how to distribute the BIE survey (audience, timing)
➢ Develop orientation program for new members
➢ Request whole-of-DOI budget consultation
➢ Finalize allocation strategy

By December 21st, 2018 (6 month period)

➢ Develop a standard approach for selection of TIBC reps from each region so that tribes feel that they are a part of the process and know their representative.
➢ Letter to federal officials confirming dates and appropriate participation.
➢ Identify and coordinate gaps that exist between the roles of TIBC, BIA and NCAI and expand NCAI contract
➢ Internal Federal Briefing Strategy
➢ NCAI should develop a Hill strategy & Hill engagement protocol & Briefing calls to tribes
➢ Develop Transition Strategy to a bi-annual budget process
➢ Request reorganization of TIBC into a new Secretary Tribal Advisory Committee. Submit proposal for contours of reorganization to Secretary of the Interior.

By March 21, 2019 (9 month period)

➢ Request that the White House Council on Native American Affairs establish a budget coordination subgroup headed by OMB that will coordinate with the various agency budget councils and budget staff and create a pathway for whole-of-government Indian Affairs budget consultation.

By June 21, 2018 (12 month period)

➢ Guidance to tribes on bi-annual change with instructions on how to take advantage of the option to update prior year’s priorities.
ADDENDUMS AND CHARTS

I. CHART OF TOP PRIORITIES AND WHAT HAS CHANGED OVER TIME
II. CHART OF DIFFERENT GROUPING OF LINE ITEMS WITH ADDITION OF “TYPES” OF FUNDING
III. INCREASE SCENARIO CHARTS
Top 15 National Tribal Priorities Over 10 Years

- Scholarships & Adult Ed
- Aid to Tribal Gov
- Tribal Courts
- Criminal Investigations and Police Services
- Social Services
- Indian Child Welfare Act
- Road Maintenance
- Housing Improvement Program
- JOM
- Detention/Corrections
- Contract Support
- Economic Development
- Fish, Wildlife, & Parks Projects
- Rights Protection Implementation
- Water Resources Program
- Minerals and Mining Program

Top 10 Priorities Over 10 Years

- Scholarships & Adult Ed
- Aid to Tribal Gov
- Tribal Courts
- Criminal Investigations and Police Services
- Social Services
- Indian Child Welfare Act
- Road Maintenance
- Housing Improvement Program
- JOM
- Detention/Corrections
## CONSOLIDATION OF LINE ITEMS

### SELF DETERMINATION
- Aid to Tribal Government (TPA)
- Consolidated Tribal Gov’t Program (TPA)
- Self Governance Compacts (TPA)
- New Tribes (TPA)
- Small & Needy Tribes (TPA)

### HUMAN SERVICES
- Social Services (TPA)
- Welfare Assistance (TPA)
- Indian Child Welfare Act (TPA)
- Housing Program (TPA)
- Human Services Tribal Design (TPA)

### TRUST - NATURAL RESOURCES MANAGEMENT
- Natural Resources (TPA)
- Irrigation Operations & Maintenance
- Rights Protection Implementation
- Tribal Management/Development Program
- Endangered Species
- Tribal Climate Resilience
- Integrated Resource Info Program
- Agriculture Program (TPA)
- Invasive Species
- Forestry Program (TPA)
- Forestry Projects
- Water Resources Program (TPA)
- Water Mgmt., Planning & PreDevelopment
- Wildlife & Parks Program (TPA)
- Fish, Wildlife & Parks Projects

### TRUST - LAND MANAGEMENT
- Trust Services (TPA)
- Navajo-Hopi Settlement Program
- Probate (TPA)
- Land Title & Records Offices
- RES Program (TPA)
- RES Projects
- LRI - Central
<table>
<thead>
<tr>
<th>LRI - Regional</th>
</tr>
</thead>
<tbody>
<tr>
<td>EQ Program (TPA)</td>
</tr>
<tr>
<td>EQ Projects</td>
</tr>
<tr>
<td>Alaskan Native Programs (TPA)</td>
</tr>
<tr>
<td>Rights Protection (TPA)</td>
</tr>
<tr>
<td>Water Rights Negotiations/Litigation</td>
</tr>
<tr>
<td>Litigation Support/Attny Fees</td>
</tr>
<tr>
<td>Other Indian Rights Protection</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>PUBLIC SAFETY &amp; JUSTICE</th>
</tr>
</thead>
<tbody>
<tr>
<td>Criminal Investigations &amp; Police Services</td>
</tr>
<tr>
<td>Detention/Corrections</td>
</tr>
<tr>
<td>Inspections/Internal Affairs</td>
</tr>
<tr>
<td>Law Enforcement Special Initiatives</td>
</tr>
<tr>
<td>Indian Police Academy</td>
</tr>
<tr>
<td>Tribal Justice Support</td>
</tr>
<tr>
<td>Law Enforcement Program Management</td>
</tr>
<tr>
<td>Facilities Operations &amp; Maintenance</td>
</tr>
<tr>
<td>Tribal Courts (TPA)</td>
</tr>
<tr>
<td>Fire Protection (TPA)</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>COMMUNITY &amp; ECONOMIC DEVELOPMENT</th>
</tr>
</thead>
<tbody>
<tr>
<td>Road Maintenance (TPA)</td>
</tr>
<tr>
<td>Job Placement &amp; Training (TPA)</td>
</tr>
<tr>
<td>Economic Development (TPA)</td>
</tr>
<tr>
<td>Minerals &amp; Mining Program (TPA)</td>
</tr>
<tr>
<td>Minerals &amp; Mining Projects</td>
</tr>
<tr>
<td>Minerals &amp; Mining Central Oversight</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>INDIAN GUARANTEED LOAN PROGRAM</th>
</tr>
</thead>
<tbody>
<tr>
<td>Subsidies</td>
</tr>
<tr>
<td>Program Management</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>EDUCATION</th>
</tr>
</thead>
<tbody>
<tr>
<td>ISEP Formula Funds</td>
</tr>
<tr>
<td>ISEP Program Adjustments</td>
</tr>
<tr>
<td>Education Program Enhancements</td>
</tr>
<tr>
<td>Tribal Education Departments</td>
</tr>
<tr>
<td>Student Transportation</td>
</tr>
<tr>
<td>Early Child &amp; Family Development</td>
</tr>
<tr>
<td>Tribal Grant Support Costs</td>
</tr>
<tr>
<td>Facilities Operations</td>
</tr>
<tr>
<td>Facilities Maintenance</td>
</tr>
<tr>
<td>--------------------------------</td>
</tr>
<tr>
<td>Juvenile Detention Center Education</td>
</tr>
<tr>
<td>Johnson-O’Malley Assistance Grants (TPA)</td>
</tr>
<tr>
<td>Haskell &amp; SIPI</td>
</tr>
<tr>
<td>Tribal Colleges &amp; Universities Supplements (TPA)</td>
</tr>
<tr>
<td>Scholarships &amp; Adult Education (TPA)</td>
</tr>
<tr>
<td>Special Higher Education Scholarships</td>
</tr>
<tr>
<td>Science Post Graduate Scholarship Fund</td>
</tr>
<tr>
<td>Education Program Management</td>
</tr>
<tr>
<td>Education IT</td>
</tr>
</tbody>
</table>

**CONSTRUCTION**

<table>
<thead>
<tr>
<th>EDUCATION CONSTRUCTION</th>
</tr>
</thead>
<tbody>
<tr>
<td>Replacement School Construction</td>
</tr>
<tr>
<td>Replacement Facility Construction</td>
</tr>
<tr>
<td>Employee Housing Repair</td>
</tr>
<tr>
<td>Facilities Improvement &amp; Repair</td>
</tr>
<tr>
<td>PUBLIC SAFETY &amp; JUSTICE CONSTRUCTION</td>
</tr>
<tr>
<td>Facilities Replacement/New Construction</td>
</tr>
<tr>
<td>Employee Housing</td>
</tr>
<tr>
<td>Facilities Improvement &amp; Repair</td>
</tr>
<tr>
<td>Fire Safety Coordination</td>
</tr>
<tr>
<td>Fire Protection</td>
</tr>
<tr>
<td>RESOURCES MANAGEMENT CONSTRUCTION</td>
</tr>
<tr>
<td>Navajo Indian Irrig. Project</td>
</tr>
<tr>
<td>Irrigation Projects-Rehabilitation</td>
</tr>
<tr>
<td>Engineering &amp; Supervision</td>
</tr>
<tr>
<td>Survey &amp; Design</td>
</tr>
<tr>
<td>Federal Power Compliance [FERC]</td>
</tr>
<tr>
<td>Safety of Dams</td>
</tr>
<tr>
<td>Dam Maintenance</td>
</tr>
</tbody>
</table>

**OTHER PROGRAM CONSTRUCTION**

<table>
<thead>
<tr>
<th>Telecommunications Improvement &amp; Repair</th>
</tr>
</thead>
<tbody>
<tr>
<td>Facilities/Quarters Improvement &amp; Repair</td>
</tr>
<tr>
<td>Construction Program Management</td>
</tr>
</tbody>
</table>
### EXAMPLE OF TRIBAL SELECTION

#### SELF DETERMINATION
- Small & Needy Tribes (TPA)
- Aid to Tribal Government (TPA)
- New Tribes (TPA)

#### HUMAN SERVICES
- Social Services (TPA)
- Welfare Assistance (TPA)
- Indian Child Welfare Act (TPA)

#### TRUST - NATURAL RESOURCES MANAGEMENT
- Natural Resources (TPA)
- Rights Protection Implementation
- Forestry Program (TPA)

#### TRUST - LAND MANAGEMENT
- RES Program (TPA)
- EQ Program (TPA)
- Probate (TPA)

#### PUBLIC SAFETY & JUSTICE
- Criminal Investigations & Police Services
- Detention/Corrections
- Tribal Courts (TPA)
### INCREASE SCENARIO METHODOLOGY COMPARED WITH 2020 METHODOLOGY

<table>
<thead>
<tr>
<th>Priority</th>
<th>Programs</th>
<th>Increase Under FY2020 TIBC Methodology</th>
<th>% of the total Increase Allocated</th>
<th>Total FY17 Enacted Program Dollars</th>
<th>Program Size comparison</th>
<th>% Increase from FY17 enacted</th>
<th>Increase with Magnitude Adjustment</th>
<th>Increase $ with Magnitude Adjuster rate</th>
<th>% Increase Comp. to FY17</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Social Services</td>
<td>$13,714,000</td>
<td>0.09</td>
<td>$52,343,000</td>
<td>0.09</td>
<td>49%</td>
<td>0.13</td>
<td>$19,782,464</td>
<td>38%</td>
</tr>
<tr>
<td>2</td>
<td>Tribal Court</td>
<td>$8,057,000</td>
<td>0.05</td>
<td>$30,753,000</td>
<td>0.05</td>
<td>76%</td>
<td>0.10</td>
<td>$15,779,142</td>
<td>51%</td>
</tr>
<tr>
<td>3</td>
<td>ICWA</td>
<td>$4,964,000</td>
<td>0.03</td>
<td>$18,946,000</td>
<td>0.03</td>
<td>112%</td>
<td>0.08</td>
<td>$13,057,384</td>
<td>69%</td>
</tr>
<tr>
<td>4</td>
<td>Aid to Tribal Government</td>
<td>$7,104,000</td>
<td>0.05</td>
<td>$27,118,000</td>
<td>0.05</td>
<td>69%</td>
<td>0.08</td>
<td>$12,952,855</td>
<td>48%</td>
</tr>
<tr>
<td>5</td>
<td>CI &amp; P</td>
<td>$52,924,000</td>
<td>0.34</td>
<td>$202,000,000</td>
<td>0.34</td>
<td>8%</td>
<td>0.22</td>
<td>$34,687,168</td>
<td>17%</td>
</tr>
<tr>
<td>6</td>
<td>Scholarships &amp; Adult Ed</td>
<td>$9,113,000</td>
<td>0.06</td>
<td>$34,783,000</td>
<td>0.06</td>
<td>41%</td>
<td>0.07</td>
<td>$11,606,856</td>
<td>33%</td>
</tr>
<tr>
<td>7</td>
<td>Road Maintenance</td>
<td>$7,940,000</td>
<td>0.05</td>
<td>$30,307,000</td>
<td>0.05</td>
<td>39%</td>
<td>0.06</td>
<td>$9,845,452</td>
<td>32%</td>
</tr>
<tr>
<td>8</td>
<td>JOM</td>
<td>$3,871,000</td>
<td>0.02</td>
<td>$14,778,000</td>
<td>0.02</td>
<td>64%</td>
<td>0.04</td>
<td>$6,636,115</td>
<td>45%</td>
</tr>
<tr>
<td>9</td>
<td>Housing Improvement Program</td>
<td>$2,544,000</td>
<td>0.02</td>
<td>$9,708,000</td>
<td>0.02</td>
<td>13%</td>
<td>0.03</td>
<td>$4,796,897</td>
<td>49%</td>
</tr>
<tr>
<td>10</td>
<td>Detentions/Corrections</td>
<td>$25,285,000</td>
<td>0.16</td>
<td>$96,507,000</td>
<td>0.16</td>
<td>5%</td>
<td>0.10</td>
<td>$14,992,426</td>
<td>16%</td>
</tr>
<tr>
<td>11</td>
<td>Welfare Assistance</td>
<td>$19,590,000</td>
<td>0.13</td>
<td>$74,773,000</td>
<td>0.13</td>
<td>3%</td>
<td>0.07</td>
<td>$10,970,241</td>
<td>15%</td>
</tr>
</tbody>
</table>

**New Method**

- Social Services
- Tribal Court
- ICWA
- CI & P
- Road Maintenance
- Housing Improvement Program
- Detentions/Corrections
- Welfare Assistance

**2020 Method**

- Social Services
- Tribal Court
- ICWA
- CI & P
- Road Maintenance
- Housing Improvement Program
- Detentions/Corrections
- Welfare Assistance